

Message Text

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ORIGIN IO-13

INFO OCT-01 ADP-00 SS-15 SPM-01 AID-20 NSC-10 PA-03 PRS-01

USIA-12 CIAE-00 INR-10 NSAE-00 RSC-01 AF-10 ARA-11

EA-11 EUR-25 NEA-10 SCI-06 EB-11 HEW-08 /179 R

DRAFTED BY IO/ CMD: JBMARSHALL/ ROBLUCKER: SC

4/17/73 EXT 21654

APPROVED BY IO/ CMD: JWMCDONALD, JR.

S/ PM: PPCLAXTON, JR. (SUBS)

PHA/ POP: LEMERSON (SUBS)

IO/ CMD: DNFORMAN

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R 181449 Z APR 73

FM SECSTATE WASHDC

TO USMISSION GENEVA

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E. O. 11652: GDS

TAGS: ECE, XG, SPOP

SUBJECT: ECE 28 TH PLENARY: POPULATION

REF: GENEVA 1708

1. DEPARTMENT CONCERNED THAT AT WESTERN CAUCUS SESSIONS ONLY SWEDEN AND US SPECIFICALLY ENDORSED IDEA OF ECE POPULATION SYMPOSIUM AS CONTRIBUTION TO PREPARATION FOR 1974 WORLD POPULATION CONFERENCE (PARA 10 REFTEL). LACK OF SUPPORT BY CERTAIN OTHER STATES IS NOT CONSISTENT WITH STAND THEIR DELEGATES TO POPULATION COMMISSION TOOK AT MARCH MEETING: UK AND NETHERLANDS AMONG OTHER EUROPEAN MEMBERS SUPPORTED ECE SYMPOSIUM. FURTHERMORE, THERE WAS NO REPEAT NO OPPOSITION TO ECE SYMPOSIUM ON PART OF EE MEMBERS OF POPULATION COMMISSION (USSR, UKRAINE, RUMANIA). THIS PLUS FACT THAT RUMANIA HAS OFFERED TO HOST WORLD POPULATION CONFERENCE SUGGESTS EE ATTITUDE TOWARD ECE SYMPOSIUM MAY HAVE CHANGED FROM THAT ASSUMED IN REFTEL. RUMANIAN OFFER MAY CONSTITUTE LEVERAGE LIMITED OFFICIAL USE

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FACTOR FOR SECURING EE ASSENT TO ECE SYMPOSIUM.

2. US CONTINUES TO HAVE STRONG INTEREST IN ECE SYMPOSIUM AS ALL OTHER REGIONS HAVE HELD FULL- FLEDGED POPULATION CONFERENCES. IN ADDITION TO SUBSTANTIVE INPUT EXPECTED FROM ECE SYMPOSIUM, IT IS IMPORTANT TO . INTRODUCTION: POINTS UP THE DIFFICULT CHOICES OR TRADE OFFS BETWEEN MINIMIZING COSTS, PROTECTING THE ENVIRONMENT AND ENSURING NATIONAL SECURITY.

5. GUIDELINES: IN IMPLEMENTING THE NEW POLICY, WHICH IS DESIGNED TO PRESERVE AND MAINTAIN OUR NATIONAL SECURITY, TO PROTECT AND IMPROVE OUR ENVIRONMENT AND TO ENSURE OUR ECONOMIC WELL BEING, WE MUST

A. INCREASE DOMESTIC PRODUCTION OF ALL FORMS OF ENERGY.

B. ACT TO BETTER CONSERVE THE ENERGY WE PRODUCE.

C. STRIVE TO MEET OUR ENERGY NEEDS AT THE LOWEST COST CONSISTENT WITH THE MAINTENANCE OF BOTH OUR NATIONAL SECURITY AND OUR NATURAL ENVIRONMENT.

D. ACT IN CONCERT WITH OTHER ENERGY- DEPENDENT NATIONS TO CONDUCT RESEARCH, TO INCREASE COOPERATION IN UTILIZING LIMITED WORLD ENERGY RESOURCES, AND TO FIND WAYS TO PREVENT SERIOUS SHORTAGES.

E. USE OUR VAST SCIENTIFIC AND TECHNOLOGICAL CAPACITIES TO UTILIZE OUR CURRENT ENERGY RESOURCES BETTER AND TO DEVELOP NEW SOURCES AND NEW FORMS OF ENERGY.

6. DOMESTIC DEVELOPMENT: THIS IS LONG SECTION DEALING WITH EFFORTS -- PROPOSED LEGISLATION AND EXECUTIVE ACTIONS -- DESIGNED TO FREE PRICE NEW NATURAL GAS, SUBSTANTIALLY SPEED UP LEASING FOR DRILLING ON OUTER CONTINENTAL SHELF, TO GET ALASKAN PIPELINE UNDERWAY, TO EVALUATE AND INSURE AVAILABILITY NAVAL PETROLEUM RESERVES, TO ISSUE SHALE OIL AND GEOTHERMAL LEASES IF LIMITED OFFICIAL USE

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SOON TO BE COMPLETED ENVIRONMENTAL REPORTS ARE FAVORABLE, TO ALLOW MORE COAL TO BE BURNED BY GETTING THE STATES TO EXTEND THE MEETING OF THE SECONDARY STANDARDS OF THE CLEAN AIR ACT BEYOND 1975, AND TO SIMPLIFY AND SHORTEN THE TIME REQUIRED FOR LICENSING AND SITING OF NUCLEAR POWER PLANTS.

7. OIL IMPORT PROGRAM; THIS IS IMPORTANT SECTION DEALING WITH CHANGES NECESSARY IN CURRENT MANDATORY PROGRAM IN ORDER MEET IMMEDIATE NEED IMPORT FOREIGN OIL AT LOWEST COST TO CONSUMERS WHILE AT SOME TIME

PROVIDING INCENTIVES FOR US EXPLORATION AND DEVELOPMENT OF DOMESTIC RESOURCES (INCLUDING REFINING CAPACITY) TO MEET OUR MID AND LONGER RANGE NEEDS. THERE WILL BE A SEPARATE OIL IMPORT PROGRAM PROCLAMATION MADE PUBLIC TO PRESS BY SIMON, CHAIRMAN OIL POLICY COMMITTEE, AFTER BRIEFING REFERRED TO IN PARA 1. SOME FINAL DECISIONS STILL BEING MADE IN THIS PROGRAM. TEXT WILL BE FORTHCOMING TOMORROW. EFFORT GET DEEPWATER PORTS OFF ENVIRONMENTAL HANGUPS ALSO CONTAINED THIS SECTION MESSAGE.

8. CONSERVATION: STATES WE AS A NATION MUST DEVELOP A NEW ENERGY CONSERVATION ETHIC, NOTES ALL AMERICANS HAVE A ROLE TO PLAY IN THIS, AND THEN OUTLINES SEVERAL PUBLIC SECTOR EFFORTS-- E. G., ESTABLISHMENT OF OFFICE OF ENERGY CONSERVATION IN INTERIOR, COMMERCE TO DEVELOP A VOLUNTARY SYSTEM OF ENERGY EFFICIENCY LABELS FOR MAJOR HOME APPLIANCES, FEDERAL HOUSING ADMIN. TO FURTHER UPGRADE INSULATION STANDARDS, ALLOWING OF FULL MARKET PRICING OF FUELS, ETC.

9. R & D: SHORT- TERM RESEARCH AND DEVELOPMENT STRATEGY DIRECTED TOWARD THE TECHNOLOGIES TO EXTRACT AND TO UTILIZE OUR EXISTING FOSSIL FUELS IN A MANNER MOST COMPATIBLE WITH A HEALTHY ENVIRONMENT. MID- TERM, THAT IS, FROM 1985 TO THE BEGINNING OF THE NEXT CENTURY FOCUSED ON A MORE SOPHISTICATED DEVELOPMENT OF OUR FOSSIL FUEL RESOURCES AND ON THE FULL DEVELOPMENT OF THE LIQUID METAL FAST BREEDER REACTOR. LONGER RANGE RESEARCH AND DEVELOPMENT EFFORTS CENTERED ON THE DEVELOPMENT OF TECHNOLOGIES-- SUCH AS NUCLEAR FUSION AND SOLAR POWER-- THAT CAN PROVIDE US VIRTUALLY LIMITLESS, CLEAN ENERGY. PRESENT FUNDING SCHEDULE FOR ENERGY LIMITED OFFICIAL USE

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RESEARCH AND DEVELOPMENT (FY74 BUDGET 20 PERCENT OVER 1973 PLUS REPROGRAMING TO INCREASE AEC EFFORTS) TO STRIKE BALANCE BETWEEN OUR NEED FOR NEW DEVELOPMENTS AND OUR SCIENTIFIC AND TECHNOLOGICAL CAPACITY TO MEET THOSE NEEDS.

10. INTERNATIONAL COOPERATION: FOLLOWING IS QUOTE FROM DRAFT AND MAY NOT BE PRECISE LANGUAGE IN FINAL TEXT, BUT WE UNDERSTAND IT IS SUBSTANCE WHAT MESSAGE WILL CONVEY ON THIS SUBJECT: " THE ENERGY CHALLENGE IS NOT LIMITED TO THE UNITED STATES, BUT IS SHARED BY ALL ENERGY- INTENSIVE ECONOMIES. WHERE THERE IS SUCH A COMMUNITY OF NEED, THERE IS A BASIS AND A CAUSE FOR COOPERATIVE ACTION. WE WILL ACT, WHENEVER WE CAN, IN CONCERT WITH OTHER NATIONS, TO ENSURE THAT SCARCE ENERGY RESOURCES ARE USED FAIRLY AND EFFICIENTLY. WE WILL WORK WITH OTHERS, JUST AS WE WILL WORK DOMESTICALLY,

TO CONSERVE THE WORLD'S ENERGY RESOURCES. AND WE WILL COOPERATE IN THE DEVELOPMENT OF NEW SOURCES OF ENERGY. TODAY, THE UNITED STATES IS INVOLVED IN A NUMBER OF COOPERATIVE MULTI-NATIONAL EFFORTS. WE HAVE JOINED WITH MEMBERS OF THE ORGANIZATION FOR ECONOMIC COOPERATION AND DEVELOPMENT TO PRODUCE A COMPREHENSIVE REPORT ON LONG-TERM ENERGY PROBLEMS AND TO DEVELOP AN AGREEMENT FOR SHARING OIL IN TIMES OF ACUTE SHORTAGES. WE HAVE ALSO AGREED WITH THE SOVIET UNION TO PURSUE JOINT RESEARCH IN MAGNETOHYDRODYNAMICS (MHD), A HIGHLY

EFFICIENT PROCESS FOR GENERATING ELECTRICITY, AND TO EXCHANGE INFORMATION ON FUSION, FISSION, ELECTRICITY GENERATION, TRANSMISSION AND POLLUTION CONTROL TECHNOLOGY. THESE EFFORTS SHOULD BE A MODEL FOR RESEARCH EFFORTS WITH OTHER MAJOR NATIONS. I HAVE INSTRUCTED THE DEPARTMENT OF STATE, IN COORDINATION WITH THE ATOMIC ENERGY COMMISSION, OTHER APPROPRIATE GOVERNMENT AGENCIES AND THE CONGRESS, AND IN DISCUSSION WITH OTHER NATIONS, TO MOVE RAPIDLY TO DEVELOP A PROGRAM OF INTERNATIONAL COOPERATION IN THE RESEARCH AND DEVELOPMENT OF NEW FORMS OF ENERGY, AND IN DEVELOPING INTERNATIONAL MECHANISMS FOR HANDLING ENERGY IN TIMES OF CRITICAL SHORTAGES." WE ALSO UNDERSTAND THAT FINAL TEXT WILL SAY SOMETHING RE COOPERATION WITH OIL PRO-LIMITED OFFICIAL USE

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DUCING COUNTRIES.

11. ORGANIZATION: RECOUNTS THE EXECUTIVE ACTIONS THAT HAVE ESTABLISHED NEW ELEMENTS IN INTERIOR (ASSISTANT SECRETARY FOR ENERGY AND MINERALS, OFFICE OF ENERGY CONSERVATION, ETC.), PLACED AUTHORITY IN THE DEPARTMENT OF TREASURY FOR UTILIZING THE OIL POLICY COMMITTEE IN ADVISING ON AND COORDINATING THE OIL IMPORT PROGRAM, STRENGTHENED THE CAPABILITIES OF THE EXECUTIVE OFFICE OF THE PRESIDENT TO DEAL WITH TOP LEVEL ENERGY POLICY MATTERS (THE SPECIAL ENERGY COMMITTEE COMPOSED OF EHRlichman, KISSINGER AND SHULTZ AND THE SPECIAL ENERGY CONSULTANT TO SUPPORT THIS COMMITTEE), AND ESTABLISHMENT OF A NEW DIVISION OF ENERGY AND SCIENCE IN OMB. ALSO THE PRESIDENT WILL PROPOSE TO CONGRESS ESTABLISHMENT OF A DEPT OF ENERGY AND NATURAL RESOURCES. (THIS REGARD MESSAGE NOTES THAT CONGRESS HAS NOT ACTED ON PRESIDENT'S MARCH 1971 PROPOSAL FOR ORGANIZATION OF NEW DEPT. NATURAL RESOURCES.) ROGERS

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Message Attributes

Automatic Decaptioning: X
Capture Date: 07 MAY 1999
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: n/a
Control Number: n/a
Copy: SINGLE
Draft Date: 18 APR 1973
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: golinofr
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1973STATE072379
Document Source: ADS
Document Unique ID: 00
Drafter: IO/ CMD: JBMARSHALL/ ROBLUCKER: SC
Enclosure: n/a
Executive Order: N/A
Errors: n/a
Film Number: n/a
From: STATE
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1973/newtext/t19730460/abqceiid.tel
Line Count: 217
Locator: TEXT ON-LINE
Office: ORIGIN IO
Original Classification: LIMITED OFFICIAL USE
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 4
Previous Channel Indicators:
Previous Classification: LIMITED OFFICIAL USE
Previous Handling Restrictions: n/a
Reference: GENEVA 1708
Review Action: RELEASED, APPROVED
Review Authority: golinofr
Review Comment: n/a
Review Content Flags: ANOMALY
Review Date: 27 SEP 2001
Review Event:
Review Exemptions: n/a
Review History: RELEASED <27-Sep-2001 by rowellE0>; APPROVED <22 FEB 2002 by golinofr>
Review Markings:

Declassified/Released
US Department of State
EO Systematic Review
30 JUN 2005

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: <DBA CORRECTED> wfs 980129
Subject: ECE 28 TH PLENARY: POPULATION
TAGS: SPOP, XG, ECE
To: GENEVA
Type: TE
Markings: Declassified/Released US Department of State EO Systematic Review 30 JUN 2005